



San Diego County Local Agency Formation Commission (LAFCO)

Commission Meeting
February 7, 2022

Chair

Andy Vanderlaan

Vice Chair

Jim Desmond

Commissioners

Jo MacKenzie

Chris Cate

Paul McNamara

Mary Casillas Salas

Nora Vargas

Barry Willis

Alternates

Joel Anderson

Kristi Becker

David Drake

Harry Mathis

Marni von Wilpert



Agenda Item No. 5



Consent Items

- a) Approval of Meeting Minutes for December 6, 2021 (action)
- b) Commission Ratification | Recorded Payments for November and December 2021 (action)
- c) Proposed “Aldern-Eolus Avenue Change of Organization | Annexation to the Leucadia Wastewater District (CO21-10) (action)
- d) Proposed Update to Rule No. 2 | Commissioner Per Diem (action)
- e) Budget Update for 2021-2022 | 2nd Quarter Actuals with Year-End Projections (action)
- f) Current Proposals and Related Activities (information)
- g) Authorizing Continued Hybrid or Fully Teleconferenced Meetings (action)
- h) Proposed Term Revision for “Bear Valley Parkway Outside of Agency Service Agreement” – City of Escondido (OAS21007) (action)



Commission Meeting

Agenda Item 6a

Municipal Service Review on the Fallbrook Region

Final Report

February 7, 2022

Priscilla Allen



Municipal Service Review

Fallbrook Region

- receive presentation
-
- discuss and provide feedback
-
- open hearing
-
- consider recommendation

Spotlighting Four Local Agencies

Fallbrook Public Utility District (PUD)

Formed June 1922

- 33,986 residents
- Active Service Functions: Potable Water, Wastewater, and Recycled Water

Rainbow Municipal Water District (MWD)

Formed January 1954

- 22,130 residents
- Active Service Functions: Potable Water and Wastewater

North County Fire Protection District (FPD)

Formed January 1987

- 53,003 residents
- Active Service Functions: Fire Protection, Emergency Medical, Ambulance Transport, Hazardous Materials Response, and Weed Abatement

County Service Area (CSA) No. 81

Formed in 1976

- 49,085 residents
- Active Service Functions: Parks and Recreation



Municipal Service Review Fallbrook Region

receive presentation

-

discuss and provide feedback

-

open hearing

-

consider recommendation

Key Conclusions

- No. 1 | Introductory Municipal Service Review
- **No. 2 | Slow and Steady Consolidation of Local Government**
- No. 3 | Avocados' Influence in the Region
- **No. 4 | Growth is Happening**
- No. 5 | Distinguishing Gray, Green, and Blue (Collar) Demographics
- No. 6 | Adequate and Excess Municipal Service Capacities
- No. 7 | Stress-Testing is Underway
- No. 8 | The Unknown Case for Incorporating Fallbrook
- **No. 9 | Reorganizations are on the Mind of Locals**



Municipal Service Review Fallbrook Region

receive presentation

-

discuss and provide feedback

-

open hearing

-

consider recommendation

Recommendations

- **No. 2...** The estimated loss of nearly (one-fifth) of avocado acreage in the Fallbrook region should be explored as part of LAFCO's current two-year planning grant with the State of California to independently assess agricultural trends in San Diego County.
- **No. 7...** San Diego LAFCO should revisit fire protection and emergency medical services and costs in the North County FPD as part of an update to the Commission's countywide fire service study.
- **No. 14...** There appears to be merit to expand North County FPD's sphere of influence into Riverside County to more accurately reflect the FPD's current and probable service area going forward. San Diego LAFCO should fully explore this potential amendment upon completion of the MSR.



Municipal Service Review Fallbrook Region

receive presentation

-

discuss and provide feedback

-

open hearing

-

consider recommendation

Recommendations

- **No. 15...** Notwithstanding other recommendations, a boundary adjustment between San Diego and Riverside Counties appears geographically merited to expand the former further into the De Luz area to reflect existing accessibility and first-responder activities. San Diego LAFCO should coordinate with Riverside LAFCO in assessing the political merits of a boundary change and related interest therein by affected landowners and residents and proceed as appropriate.



THANK YOU!

QUESTIONS/COMMENTS?



Commission Meeting

Agenda Item 6b

Sphere of Influence Updates

Fallbrook Region

February 7, 2022

Priscilla Allen



Municipal Service Review Fallbrook Region

receive presentation

-

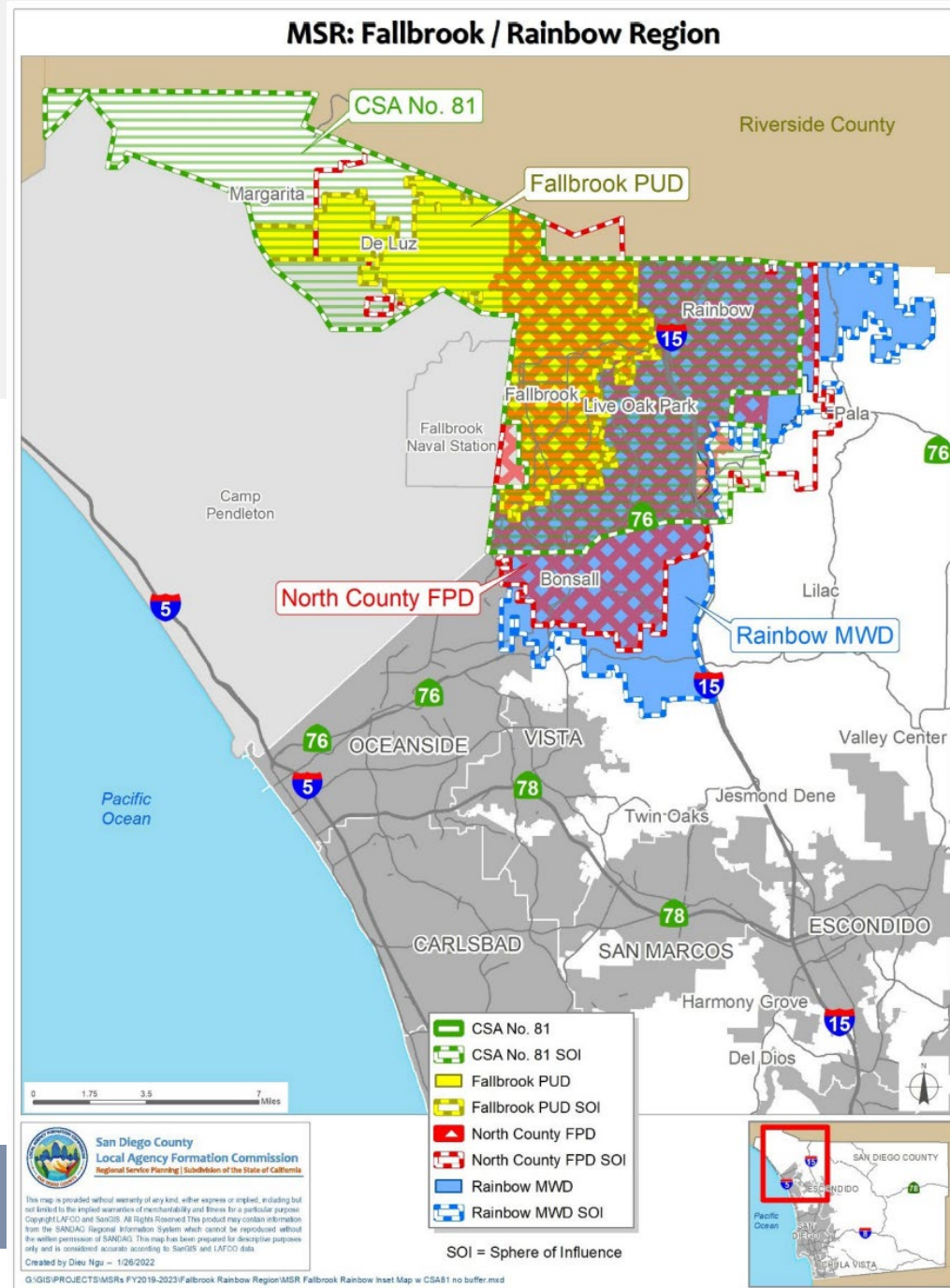
discuss and provide feedback

-

open hearing

-

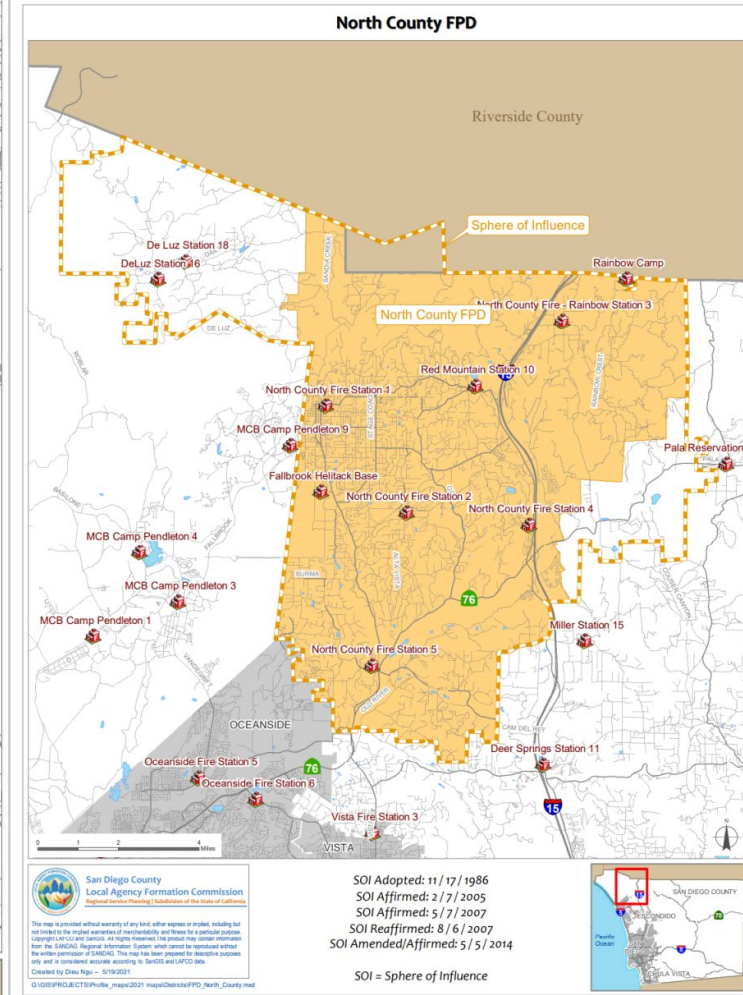
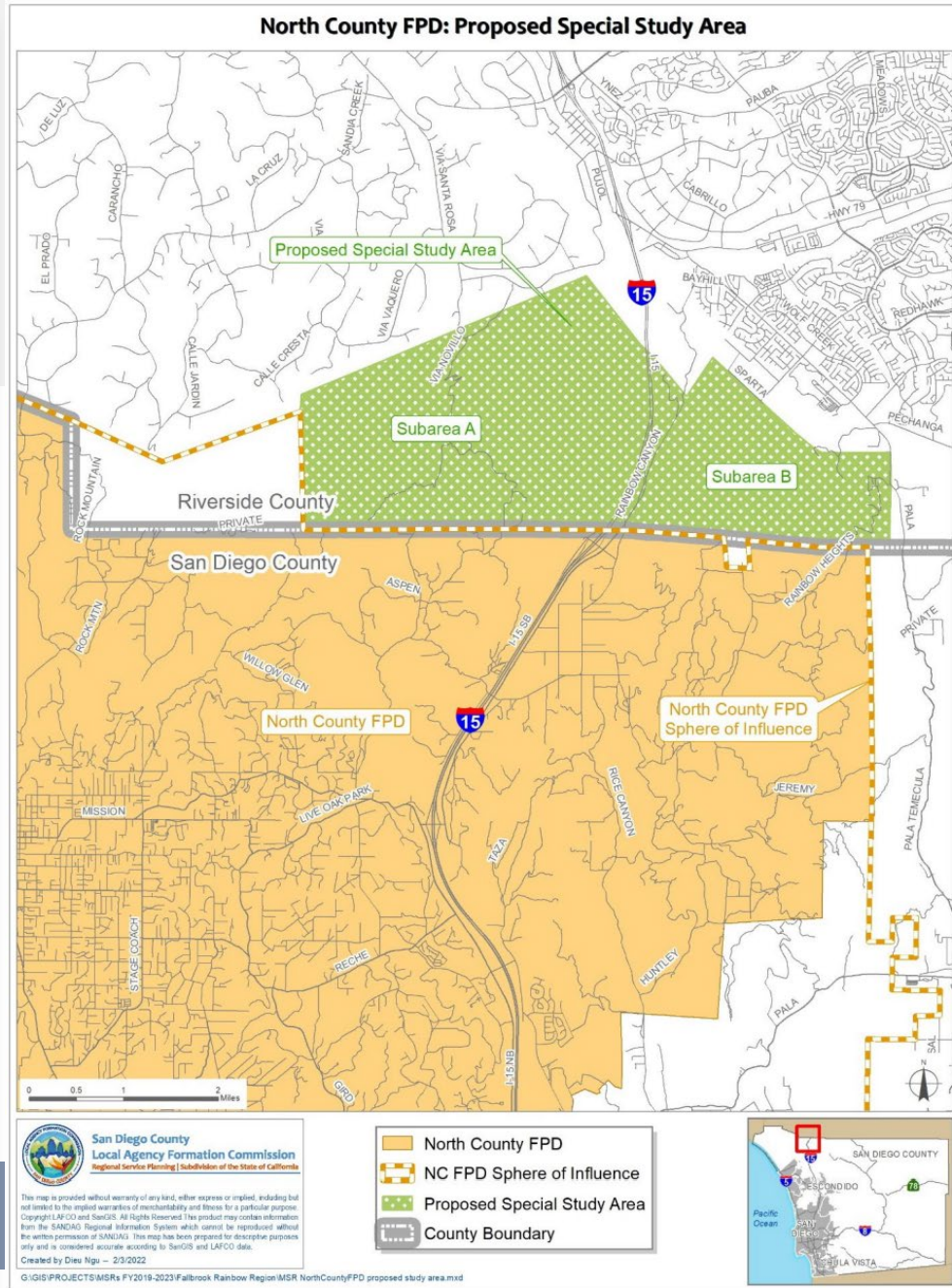
consider recommendation





Municipal Service Review Fallbrook Region

- receive presentation
-
- discuss and provide feedback
-
- open hearing
-
- consider recommendation





THANK YOU!

QUESTIONS/COMMENTS?

Agenda Item No. 7a



Proposed Policy on Environmental Justice

–

receive presentation

–

business item | action needed

Purpose & Background



Per statute, SD LAFCO must consider whether any proposed jurisdictional changes will promote environmental justice.



Environmental Justice is the fair treatment of people of all races, cultures, and incomes with respect to the location of public facilities and the provision of public services



Provides standards to guide the Commission in exercising its delegated growth management duties and powers relating to environmental justice.



Establish baseline values in decision-making and practices to ensure the fair treatment and meaningful involvement of disadvantaged communities

THANK YOU!

QUESTIONS/COMMENTS?





2nd Quarter Update on Adopted Workplan & Proposed Amendments

- receive presentation
- discuss and provide feedback
- consider recommendation



Priority	Level	Project	Description	Status
Ongoing	...	Applicant Proposals and Requests	LAFCO will prioritize on an ongoing basis its available resources to process applicant proposals	
Ongoing	...	Targeted LAFCO Presentations	LAFCO will prioritize on an ongoing basis its resources to perform public outreach	
1	High	MSR Fallbrook-Rainbow Region	Complete the scheduled review of Fallbrook PUD, Rainbow MWD, CSA B1, & North County FPD	
2	High	Fallbrook-Rainbow Ad Hoc	Complete the work of the Ad Hoc in assisting in the administrative review of the associated reorganizations	
3	High	Office Space Needs	Review office space needs and proceed with executing new office lease and related actions as needed	
4	High	MSR Escondido Region Part II	Complete the scheduled review of the City of Escondido	
5	High	Leg Proposal G.C. 56133(e)	Sponsor and/or facilitate amendments to clarify LAFCO's responsibility in determining OSA exemptions	
6	High	Commission Rule No. 4	Prepare comprehensive update to Rule 4 and its provisions regulating special districts' functions and classes	
7	High	MSR Oceanside Region	Complete scheduled review of City of Oceanside and local serving special districts in the region	
8	High	MSR Carlsbad Region	Complete scheduled review of City of Carlsbad and local serving special districts in the region	
9	High	Translation Policy	Establish procedures and related accommodations to communicate with non-English speaking communities	
10	High	Environmental Justice Policy	Consider policy options to address environmental justice in regulatory and planning activities	
11	High-Moderate	2020-2021 Audit	Complete outside audit of financial statements for 2020-2021	
12	High-Moderate	2022-2023 Workplan + Budget	Adopt proposed and final workplan and budgets documents by March and May 2022	
13	High-Moderate	MSR San Marcos Region	Complete the scheduled reviews of the City of San Marcos and surrounding local serving special districts	
14	High-Moderate	MSR Vista Region	Complete the scheduled reviews of the City of Vista and surrounding local serving special districts	

LEGEND: Underway = | Pending = | Near Completion = | Completion = | Ongoing =