



San Diego County Local Agency Formation Commission

Regional Service Planning | Subdivision of the State of California

REGULAR MEETING AGENDA

SAN DIEGO COUNTY LOCAL AGENCY FORMATION COMMISSION

MONDAY, OCTOBER 3, 2022

COUNTY ADMINISTRATION CENTER
1600 PACIFIC HIGHWAY, ROOM 302
SAN DIEGO, CALIFORNIA

Chair Jim Desmond
Vice Chair Paul McNamara

Executive Officer Keene Simonds
Commission Counsel Holly O. Whatley

County of San Diego	Cities	City of San Diego	Special Districts	General Public
Jim Desmond Joel Anderson Nora Vargas, Alt.	Paul McNamara Mary Casillas Salas Kristi Becker, Alt.	Chris Cate Mami von Wilpert, Alt.	Jo MacKenzie Barry Willis David A. Drake, Alt.	Andy Vanderlaan Harry Mathis, Alt.

The October 3, 2022 meeting will be held in a hybrid format to accommodate both in-person and remote participation by the Commission and its staff members. The public is similarly welcome to participate in person or remotely (video or telephone). The following standards apply.

- With respect to in-person participation in Room 302 in the County Administration Building:
 - Face coverings but not required.
 - If you prefer to wear a face covering you are welcome to do so.
- With respect to remote participation:
 - The public may watch the meeting live using the link on our website home page: www.sdlafco.org.
 - The public may attend remotely using either the Zoom app, Zoom website (<https://zoom.us/>) or call in by telephone at (669) 900-9128. Use Meeting/Webinar ID: 895 6767 7168 and Passcode: 508649.
 - The public may provide comments in real-time by emailing michaela.peters@sdcounty.ca.gov. E-mailed comments will be read into the record by LAFCO staff.
 - The public may also provide comments in real-time by telephone or video by pre-registering no later than 4:00pm on September 30, 2022. Pre-register by calling 619-321-3380 or emailing lafco@sdcounty.ca.gov.
 - All comments are subject to a three-minute limit.

1. 9:00 A.M. – CALL TO ORDER BY CHAIR I ROLL CALL

2. PLEDGE OF ALLEGIANCE

3. AGENDA REVIEW

The Executive Officer will summarize the agenda as well as to advise of any requested changes. The Chair will also consider requests from Commissioners.

4. PUBLIC COMMENT AND RELATED REQUESTS

a) Public Comment

Opportunity for members of the public to speak to the Commission on any subject matter within the Commission's growth management duties/interests but not an item listed on the agenda. Three-minute limit. Each speaker's comments may not exceed three minutes.

b) Public Requests to Discuss Consent Items

Opportunity for members of the public to request the Commission pull one or more items from the consent calendar for discussion.

5. CONSENT ITEMS

All items calendared as consent are considered ministerial or non-substantive and subject to a single motion approval. The Chair will also consider Commissioner requests to pull an item for discussion before entertaining a motion.

a) Approval of Meeting Minutes for August 1, 2022 (action)

The Commission will consider action minutes prepared by the Commission Clerk for the August 1, 2022 regular meeting. Recommendation to approve as presented. (Pages 5-16)

b) Commission Ratification | Recorded Payments for July and August 2022 (action)

The Commission will review a report identifying all payments made and received in July and August 2022. Recommendation to ratify payments as presented. (Pages 17-24)

c) Proposed "Gaipa-Grandview Drive Change of Organization" | Annexation to San Diego County Sanitation District (CO22-07) (action)

The Commission will consider a change of organization initiated by a joint landowner petition to annex 2.3 acres of unincorporated territory in Valle de Oro to the San Diego County Sanitation District (SD). The affected territory as submitted comprises two contiguous parcels each presently developed with single-family residences at 10224 (496-232-18) and 10216 (496-232-19) Grandview Drive as well as a portion of the adjacent public right-of-way to the centerline. Staff recommends conditional approval along with waiving protest proceedings. (Pages 25-56)

d) Proposed Authorization "Felicitia County Park Service Agreement" | Out-of-Agency Wastewater Services by the City of Escondido (OAS22-10)

The Commission will consider a request to approve authorization for the City of Escondido to enter into an agreement with the County of San Diego as landowner to provide out-of-agency wastewater service to Felicitia County Park. The affected territory is 52.0 acres in size and located immediately adjacent to Escondido at 742 Clarence Lane (238-380-06). Staff recommends approval along with waiving an applicable Commission policy that would otherwise require Escondido to file for annexation. (Pages 57-80)

e) Progress Report on Workplan Projects (action)

The Commission will receive a progress report on projects included in the adopted workplan for 2022-2023. Recommendation to receive and file. (Pages 81-84)

f) Report on Active Proposals and Related Activities (information)

The Commission will receive a status report on the 30 active proposals currently on file as well as anticipated filings based on ongoing discussions with proponents. The item is for information and concurrently satisfies LAFCO's reporting requirement. (Pages 85-98)

**g) Update on New State Planning Grant Submittal |
“Greening Agriculture: Market Analysis to Inform and Support Economically Sustainable Small Farming in San Diego County” (information)**

The Commission will receive an update on a new planning grant submittal co-applied with the County of San Diego with the State Department of Conservation and its Sustainable Agricultural Lands Conservation Program. The submitted grant proposes collecting and analyzing market data to establish baseline costs/revenues for existing and emerging crops while also identifying government opportunities to help bridge economic gaps. (Pages 99-144)

h) Authorizing Continued Hybrid or Fully Remote Meetings for a 30-Day Period (action)

The Commission will consider authorizing the ongoing use of hybrid and/or fully remote meetings. The item addresses Assembly Bill 361 and its allowances for public agencies, under specified circumstances, to continue to utilize remote meetings under modified Brown Act provisions given the pandemic in 30-day intervals. Approval would take immediate effect and extend to November 2nd. (Pages 145-150)

6. PUBLIC HEARING ITEMS |

COMMISSIONER DISCLOSURE OF EX PARTE COMMUNICATIONS

Public hearing items require expanded public notification per provisions in State law or have been voluntarily scheduled by the Executive Officer to ensure opportunity for public input. All public hearing items require verbal disclosures by Commissions regarding any material communications.

**a) Proposed “County Service Area No. 69 Reorganization” |
Dissolution of County Service Area 69 and Designation of Lakeside Fire Protection District and City of Santee as Successor Agencies and Related Actions (RO22-01) (action)**

The Commission will consider a reorganization proposal filed by the County of San Diego with the principal action involving the dissolution of County Service Area No. 69 (CSA No. 69). The proposal relatedly requests the two current contractor providers – Lakeside Fire Protection District (FPD) and the City of Santee – proportionally serve as the successor agencies and formally assume CSA No. 69’s active ambulance transport function within the approximate 40,320 acre affected territory and estimated population of 135,468. A concurrent annexation to Lakeside FPD totaling 679 acres in the Bostonia and Pepper Drive areas for ambulance transport only is also part of the proposal to ensure all the affected territory is covered by one of the two successor agencies. Staff recommends conditional approval of the proposal with a modification to expand the annexation to Lakeside FPD to include 3,274 additional unincorporated acres for ambulance transport and fire protection and emergency medical to address a preexisting condition made by the Commission in February 2019 as detailed. A conforming sphere of influence amendment to Lakeside FPD is also recommended as well as delegating protest to the Executive Officer. A listing of all affected assessor parcels is on file with the Commission. (Pages 151-224)

7. BUSINESS CALENDAR

Business items involve regulatory, planning, or other items that do not require a noticed hearing.

**a) Notice of Administrative Approval by Executive Officer |
“Palomar Healthcare District Out-of-Agency Service Agreement” (information)**

The Commission will receive notice of an administrative approval by the Executive Officer for an out-of-agency service agreement involving Palomar Healthcare District (“Palomar Health”). The notice is provided per policy and advises of the authorization for Palomar Health to provide OB/GYN medical services by contract outside its jurisdictional boundary and sphere in response to a public health threat. Authorization is specific to OB/GYN services sourced to patients with Vista Community and True Care Clinics and their locations in the Cities of Vista, Oceanside, and Encinitas. Item is for information with opportunity for future direction. (Pages 225-258)

b) Draft Policy Update:

Strategy for Conducting and Using Municipal Service Reviews (L-106) (discussion)

The Commission will review a draft policy update involving municipal service reviews prepared as part of the adopted workplan. The update incorporates current and best practices and focuses on outcomes. Establishing community engagement measures are also reflected in the draft update. The item is being presented for initial discussion and feedback ahead of staff initiating a formal public review – including planned presentations to the Advisory Committees. (Pages 259-270)

c) Authorization to Enter into an Agreement for Advisory Human Resources Support with Regional Government Services Authority (action)

The Commission will consider authorization to enter a two-year agreement with Regional Government Services Authority (“RGS”) to provide advisory human resources support to the Executive Officer. The agreement would augment the Commission’s existing contract with the County of San Diego for payroll and benefit administrative services to include other human resource functions as needed. The proposed agreement includes a not-to-exceed amount of \$100,000 with budgeted funds expected to cover all fiscal-year expenses. (Pages 271-284)

8. EXECUTIVE OFFICER REPORT

9. COMMISSIONER ANNOUNCEMENTS | REQUESTS FOR FUTURE ITEMS

10. CLOSED SESSION

None

11. ADJOURNMENT TO NEXT MEETING

November 7, 2022

Attest to Posting:

Tamaron Lockett
Commission Clerk

All associated agenda reports are available for viewing at www.sdlafco.org. Any person with a disability under the Americans with Disabilities Act (ADA) may receive a copy of the agenda or a copy of all the documents constituting the agenda packet for a meeting upon request. Any person with a disability covered under the ADA may also request a disability-related modification or accommodation, including auxiliary aids or services, in order to participate in a public meeting. Please contact the LAFCO office at least three business days prior to the meeting for any accommodations.