



Special District's Advisory Committee

September 15, 2023

San Diego Agricultural Planning Program

August 7, 2023

San Diego Local Agency Formation Commission



RESOURCE
CONSERVATION
DISTRICT
Greater San Diego County



RCD Program Areas



Wildfire
Resilience



Environmental
Education



Restoration



Carbon Farming



Urban
Agriculture

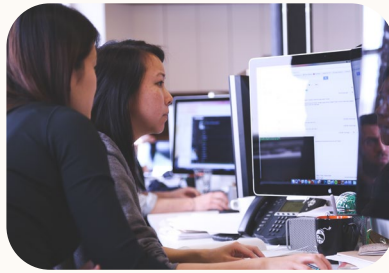


Pollinator
Health

Carbon Farming Program



Planning



Technical Assistance



Implementation



Monitoring & Analyses



Co-Benefits of Agriculture



LOCAL ECONOMY

\$1.75 Billion per year in sales & \$3 Billion overall



FOOD SUPPLY

200 crops and livestock produced throughout year for local and export markets



STEWARDSHIP

276,000 acres of working lands in production with potential for growth



LEADERSHIP

Top nursery sales for entire state, covering 75% of County ag sales



ENVIRONMENT

Farmers and ranchers steward species of concern, such as the Burrowing Owl

Sources: County of San Diego 2015, 2021; Cooperative Extension 2018; San Diego State University 2022; Rancho Jamul Ecological Reserve Grazing Management Plan

Sustainable Agricultural Lands Conservation Program

Funder Objectives

- Protect at-risk agricultural lands
- Avoid increases in greenhouse gas emissions

Project Tasks

- Mapping and greenhouse gas analysis
- Collaborative outreach
- Policy inventory and analysis
- Strategic planning



RESOURCE
CONSERVATION
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Working Group Projects



WATER AVAILABILITY

Program: CropSWAP

Purpose: Fund transition to low water use crops

Model: Rancho California Water District in Riverside County

Resources: Mission RCD program administration experience



LAND ACCESS

Program: Farmlink

Purpose: Activate fallow lands by designing lease agreements that invest in working lands

Model: Farmlink CA

Resources: Incubator farm programs with Foodshed and RCD



WORKFORCE DEVELOPMENT

Program: Farmworker Housing

Purpose: Expand access to housing for farmworkers

Model: County of Ventura Agricultural Worker Housing

Resources: Pre-approved ADU plans and County farm verification

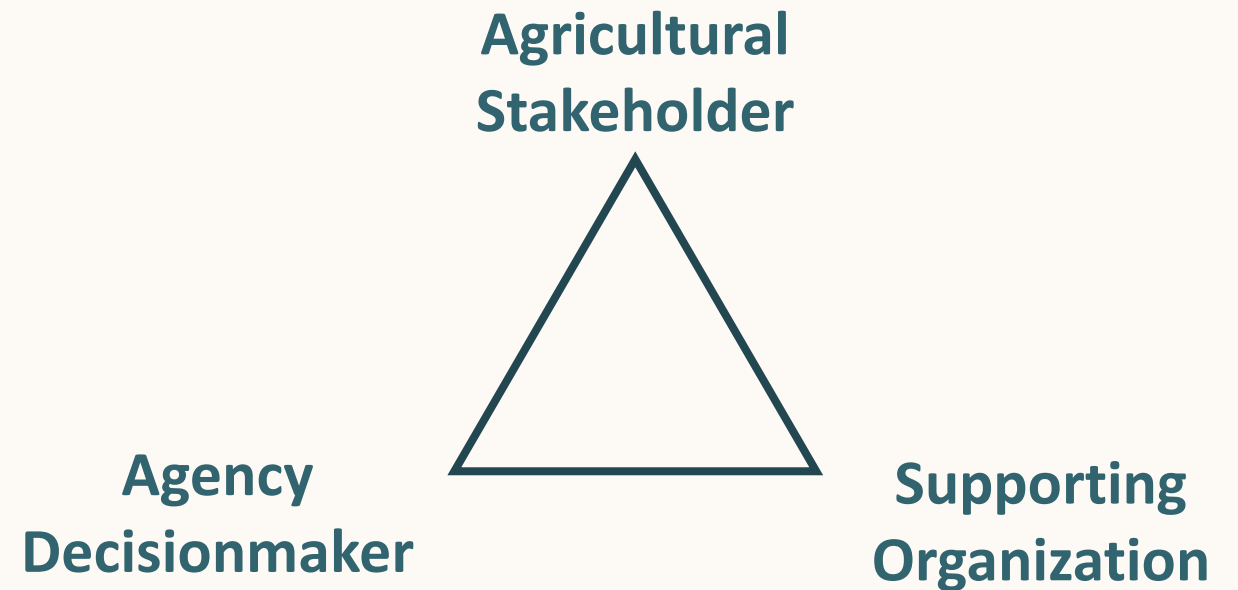
Priority Policy Recommendations

1. Assign **agricultural liaisons** for city and county governments
2. Design **lease agreements** that invest in working lands
3. Create regional **land use plan** to prioritize agriculture
4. Fund growers to transition to low **water use** crops and irrigation
5. Train and equip producers to adopt **climate-smart practices**
6. Streamline construction of **farmworker housing**
7. Develop **recycled water** facilities with quotas for agricultural use
8. Analyze **costs and benefits** of small farms
9. Expand technical assistance with more **vocational training**
10. Build **farmworker capacity** with training and services



Key Players

- **Local Agency Formation Commission**
- **County of San Diego**
- **San Diego Association of Governments**
- **City of Escondido**
- **City of San Diego**
- **City of Oceanside**
- **California State Representatives**



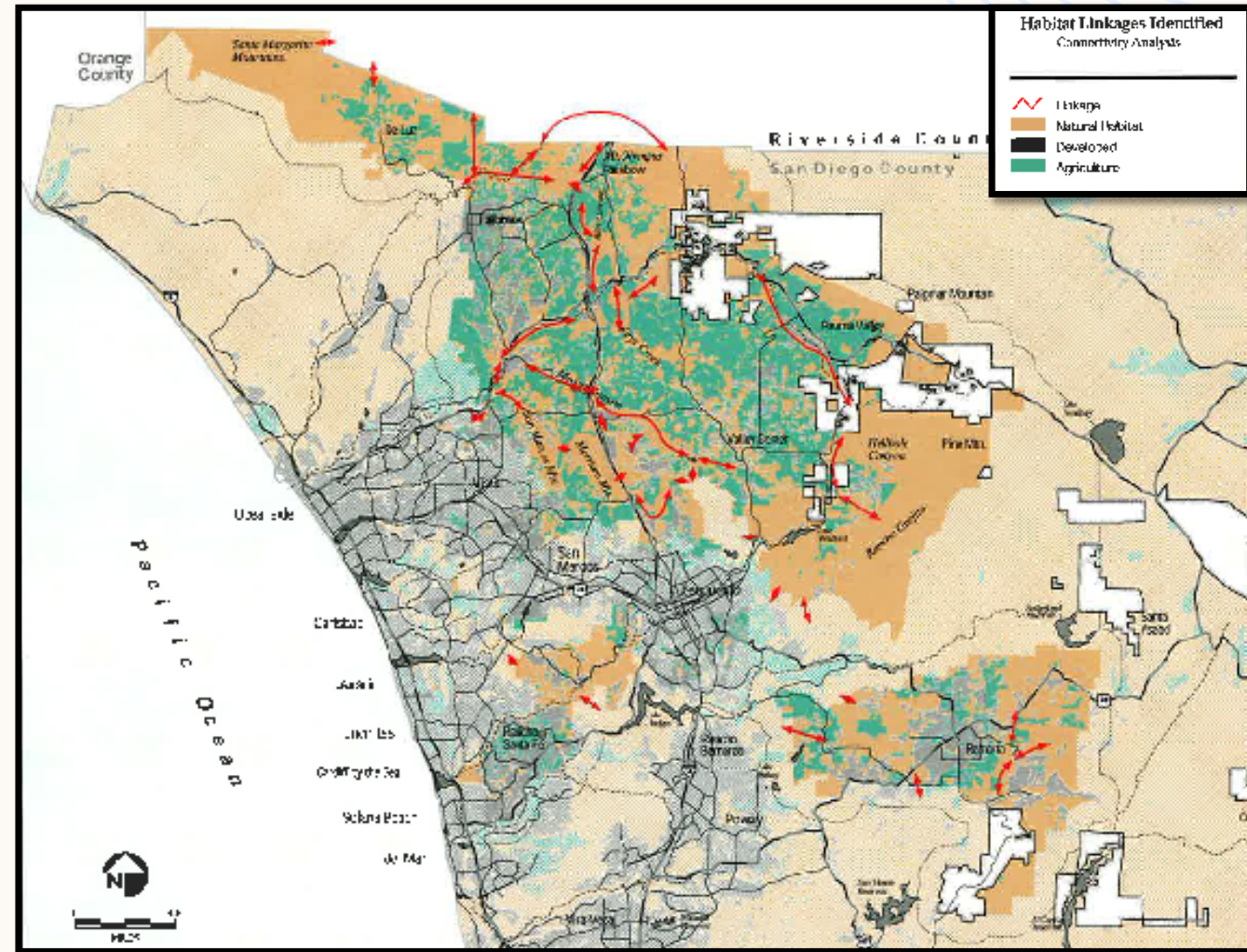
Funding Opportunities

CA Department of Conservation

Climate Smart Land Management –
Capacity Building and Technical
Assistance Grants

Partnership with County of San Diego
Sustainability Planning Division

Aligned with Pathways to 30x30 and
Natural and Working Lands Climate
Smart Strategy



Stay Connected

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**RESOURCE
CONSERVATION
DISTRICT**
Greater San Diego County



September 15, 2023

Special District's Advisory Committee

Agenda Item 5b | SALC 2.0 Preview

Greening Agriculture: Market Analysis to Inform & Support Economically Sustainable Farming in San Diego





SALC 2.0 Greening Agriculture

Overview:

Another 2-Year Planning Grant (SALC 2.0)

- SD LAFCO and PDS awarded \$500,000 December 2022
- SALC 2.0 is an extension of SALC 1.0
- Focus on quantitative analysis vs. qualitative



Present & Future

Our Aim:

- a) Establish baseline revenue & costs for specific crops
- b) Identify opportunities for small farms to bridge difference between marginal & sustainable small farming
- c) Inform supporting actions by LAFCO, PDS, & Consultants



Memorandum of Understanding

Implementation:

- **MOU** designates LAFCO as **grant manager** w/ responsibility of performing consultant selection & management, accounting & billing, and quarterly reporting.
- **MOU** designates PDS as **program manager** w/ responsibility of performing outreach & preparing educational & strategic plans.
- **Both** parties responsible for preparing final report & making recommendations.
- **Memorandum** also addresses the 10% matching contribution requirement.



Progress & Next Steps

- Identify 4 Key Crops
- Conduct Community Outreach
- Perform Market & GAP Analysis
- Present Finding & Recommendations

Agenda Item No.5c



“Updated Draft Policy Establishment on Out-of- Agency Services ”

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receive presentation

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discuss and provide feedback

KEY PROVISIONS

(abbreviated)

(a) Make explicit the Commission’s policy preference for OSA’s

(b) Establish local definitions on what constitutes “new” and “extended” services

(c) Make explicit the Commission determines statutory and local exemptions eligibility and provide an expedited process for cities and special districts

(d) Establish local exemptions

(e) Distinguish the review and approval authority between the Commission and Executive Officer.

THANK YOU!

QUESTIONS/COMMENTS?





Special District's Advisory Committee

September 15, 2023

Agenda Item 5d

Municipal Service Reviews
Performance Measurements:
Financial Standing



Municipal Service Reviews (MSRs)

OVERVIEW

Independently evaluate services with three outcomes in mind:

- Serve as an informational resource to the general public
- Inform LAFCO's associated tasks to update all cities and special districts' spheres of influence every five years
- Produce directly or indirectly – boundary changes and/or other local government changes – like creating and consolidating special districts

SAN DIEGO COUNTY
LOCAL AGENCY FORMATION COMMISSION



RAMONA REGION
Municipal Service Review | Government Code 56430

Affected Agencies
Ramona Municipal Water District

Draft Report | August 2021

Project Managers
Priscilla Allen, Analyst I (lead)
George Williamson, Contract Planner



“Ramona Municipal Water District Reorganization” (RO22-03)

- October 2021 MSR recommended that Ramona MWD and San Diego County FPD should consider a voluntary consolidation under the FPD’s greater economies of scale
- December 2021, initiated by resolution of the Ramona MWD, requesting to legally transfer fire protection and emergency medical services within its existing jurisdictional boundary from MWD to the San Diego County FPD.
- June 6, 2022, LAFCO conditionally approved the reorganization.



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Financial Analysis



Budget Documents



Audited Financial Statements:
Annual Comprehensive Financial Reports



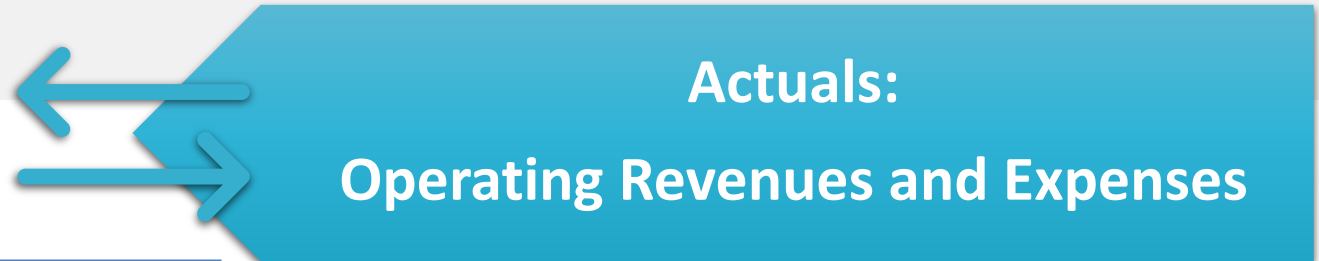
Financial Health Measurements



Pension Obligations



Budget Information



Eastern MWD
Operating Budget: Actual Expenses
Table 7.1a (Source: Eastern MWD Financial Statements., FY17 to FY21)

Category	2016-2017 Actual	2017-2018 Actual	2018-2019 Actual	2019-2020 Actual	2020-2021 Actual	Average	Trend
General (Admin)	46,016,130	51,754,801	48,643,745	44,873,431	45,830,441	47,423,710	(0.4%)
Water	107,666,933	116,466,165	113,550,782	123,577,541	132,373,998	118,727,083	22.9%
Wastewater	42,232,322	42,110,008	42,748,806	49,780,561	51,654,247	45,705,189	22.3%
Depreciation	95,968,255	94,853,174	97,743,963	103,217,866	106,659,451	99,688,542	11.1%
Total	291,883,640	305,184,148	302,687,296	321,449,399	336,518,137	311,544,524	15.29%
Per Capita	353	364	357	374	388	367	9.8%

Eastern MWD
Operating Budget: Actual Revenues
Table 7.1a (Source: Eastern MWD Financial Statements., FY17 to FY21)

Category	2016-2017 Actual	2017-2018 Actual	2018-2019 Actual	2019-2020 Actual	2020-2021 Actual	Average	Trend
Potable	120,870,937	135,428,866	132,847,172	141,303,051	163,113,885	138,712,782	35.0%
Non Potable	7,792,169	9,028,827	7,034,622	8,061,905	9,949,373	8,373,379	27.7%
Wastewater	92,536,116	96,049,786	102,037,610	107,541,964	112,533,433	102,139,782	21.6%
Total	221,199,222	240,507,479	241,919,404	256,906,920	285,596,691	249,225,943	29.1%
Per Capita	267	287	285	299	329	293	23.2%





Audited Financial Statements: Annual Comprehensive Financial Reports

Eastern MWD Audited Assets

Table 7.2a (Source: Eastern MWD Financial Statements, FY17 to FY21)

Category	2016-2017	2017-2018	2018-2019	2019-2020	2020-2021	Average	Trend
Current	299.206	348.392	399.377	461.426	492.251	400.131	64.5%
Non-Current	3,745.153	3,809.602	3,908.114	4,070.956	4,206.965	3,948.158	12.3%
Total	4,044.360	4,157.994	4,307.490	4,532.383	4,699.216	4,348.288	16.2%

Eastern MWD Audited Liabilities

Table 7.2b (Source: Eastern MWD Financial Statements, FY17 to FY21)

Category	2017	2018	2019	2020	2021	Average	Trend
Current	94.415	94.366	96.033	109.853	120.373	102.408	31.7%
Non-Current	1,292.590	1,314.529	1,285.726	1,288.969	1,265.558	1,298.475	(2.1%)
Total	1,384.005	1,408.529	1,381.760	1,398.760	1,385.931	1,391.883	0.1%

Eastern MWD Audited Net Position

Table 7.2c (Source: Eastern MWD Financial Statements, FY17 to FY21)

Category	2017	2018	2019	2020	2021	Average	Trend
Capital	1,338.332	1,349.982	1,389.284	1,407.119	1,452.208	1,387.385	8.5%
Restricted	131.840	103.987	92.561	123.620	115.714	113.544	(12.2%)
Unrestricted	62.360	94.849	154.920	210.933	260.175	156.647	317.2%
Total	1,532.532	1,548.818	1,636.766	1,741.671	1,828.097	1,657.577	19.3%
Adjusted...	1,650.728	1,686.354	1,766.628	1,864.249	1,947.946	1,783.181	18.0%



Assets



Liabilities



Net Position



Financial Health Measurements

Eastern MWD Financial Health Measurements

Table 7.3a (Source: San Diego LAFCO)

Measurement	2017	2018	2019	2020	2021	Average	Trending
Liquidity							
... Current Ratio	3.3 to 1	3.7 to 1	4.2 to 1	4.2 to 1	4.1 to 1	3.8 to 1	→
... Cash Ratio	2.5 to 1	2.9 to 1	3.1 to 1	3.2 to 1	3.3 to 1	3.0 to 1	→
... Days' Cash	431	348	528	593	632	506	→
Capital							
... Debt to Net Position	84.3%	84.9%	78.6%	74.0%	69.2%	78.2%	→
... Debt Ratio	34.2%	33.9%	32.1%	30.9%	29.5%	32.1%	→
... Cash Flow to Total Debt	6.3%	7.5%	9.3%	8.8%	10.4%	8.5%	→
Margin							
... Total	(2.9%)	3.2%	8.3%	5.3%	8.8%	4.5%	→
... Operating	(32.0%)	(26.9%)	(25.1%)	(25.1%)	(17.8%)	(25.4%)	→
Asset Management							
... Accumulated Depreciation to Capital Assets	40.7%	43.6%	45.6%	37.8%	38.8%	(4.7%)	→
... Accounting Age of Capital Assets (years)	12.2	13.3	13.8	14.0	14.4	13.5	→

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Draft Report | August 2021

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Pension Obligations

Staff performs a review of actuarial valuations issued by CalPERS during the five-year report period and with specific focus on:

- Formulas,
- Enrollees,
- Contributions, and
- Funding status

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Eastern MWD Composite Pension Funding Status

Table 7.4c (Source: CalPERS and SD LAFCO)

Category	2017	2018	2019	2020	2021	Trend
Pension Assets	296,469,041	317,582,172	333,782,932	345,772,826	422,656,256	42.6%
Pension Liabilities	425,711,660	463,981,295	488,028,638	514,698,360	555,644,527	30.5%
Unfunded Liability	(129,242,619)	(146,399,123)	(154,245,706)	(168,925,534)	(132,988,271)	2.9%
Funded Ratio	69.6%	68.5%	68.4%	67.2%	76.1%	9.2%

Agenda Item No. 5d



receive presentation

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discuss item

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provide feedback

Questions for the Committee

With respect to the Financial Performance Measurements detailed:

1. What are we doing well?
2. What can we improve?
3. What are we missing the mark on?
4. What other measurements should we be using and/or items we should be factoring into our analysis?



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Fallbrook PUD and Rainbow MWD Reorganization Proposals

UPDATE

- **March 2023:** Cities & Special Districts Advisory Committee received a draft agenda report with staff's concluding administrative reviews
- **April 2023:** FPUD/RMWD Ad-Hoc Committee concluded activities with a presentation on the draft agenda report with staff's concluding administrative reviews
- **June 5, 2023:** Commission held a public hearing on the Proposed Reorganization's and continued the item to August



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Fallbrook PUD and Rainbow MWD Reorganization Proposals

UPDATE

- **June 14, 2023:** Staff requested an advanced date for the scheduled hearing in August to July
- **July 10, 2023:** Commission held the continued public hearing item and conditionally approved the proposals and subject to protest proceedings (Eastern MWD Annexation) and an election with the district boundaries
- **August 18, 2023:** Protest Proceedings were held and resulted in no protests



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Fallbrook PUD and Rainbow MWD Reorganization Proposals

UPDATE

- **October 2023:** Staff will provide the Commission with Protest Hearing Results
- **November 2023:** Agencies will hold an election within their district boundaries specific to the reorganization proposals