



# San Diego County Local Agency Formation Commission

Regional Service Planning | Subdivision of the State of California

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## SPECIAL MEETING AGENDA SPECIAL DISTRICTS ADVISORY COMMITTEE

Friday, January 16, 2026  
9:30 A.M. to 11:30 A.M.

### In-Person Participation

Leucadia Wastewater District Boardroom  
1960 La Costa Avenue  
Carlsbad, California 92009

Chair Kimberly Thorner  
Vice Chair Jack Bebee

Ann Baldrige  
RCD of Greater SDC

James Gordon  
Deer Springs FPD

Hector Martinez  
South Bay Water

Joel Scalzitti  
Helix WD

Jack Bebee  
Fallbrook PUD

Tracy Largent  
Port of San Diego

Rachel Mason  
Fallbrook Regional HD

Mike Sims  
Bonita-Sunnyside FPD

Paul Bushee  
Leucadia WWD

Albert Lau  
Santa Fe ID

Dave McQuead  
Rancho Santa Fe FPD

Kimberly Thorner  
Olivenhain MWD

Jeff Egkan  
North County FPD

Lindsay Leahy  
Valley Center MWD

Marty Miller  
Vista ID

**The Special Districts Advisory Committee is responsible for helping to inform the Commission on all germane items relating to San Diego LAFCO's regulatory and planning responsibilities affecting special districts.**

The Committee will hold the January 16, 2026 meeting in person at the Leucadia Wastewater District, 1960 La Costa Avenue, Carlsbad, California 92009. In person attendance by the public is welcomed. The public may also watch, listen, and otherwise participate in the meeting remotely by any of the following options.

1. The public may watch and listen to the meeting live on YouTube using the link provided on our website homepage ([www.sdlafco.org](http://www.sdlafco.org)).
2. The public may watch, listen, and participate in the meeting by Zoom (<https://zoom.us/>) or by telephone at (669) 900-9128 using Meeting/Webinar ID: 895 6767 7168 and Passcode 508649. Please use the "raise your hand" function in Zoom or push \*9 by telephone if/when you wish to speak. Then wait until your name is called before speaking.
  - a) The public may provide eComments on any item by emailing [erica.sellen@sdcounty.ca.gov](mailto:erica.sellen@sdcounty.ca.gov)
    - eComments received before 4:00 P.M. on Thursday, January 15, 2026, will be forwarded to the Committee and posted online before the meeting. They will also be referenced during the meeting.
    - eComments received during the meeting and before the subject item is concluded will be referenced and later posted online.

The Committee may proceed with the meeting, even where there is a disruption that prevents the Committee from broadcasting the meeting to members of the public or from receiving public comment from members of the public using a call-in option or internet-based service option, unless such disruption prevents a member of the Committee is participating under Government Code Section 54953, subdivision (e) or (f).

**1. 9:30 A.M. – CALL TO ORDER BY CHAIR**

- a) **Welcoming Comments**
- b) **Roll Call**
- c) **Pledge Of Allegiance**

**2. AGENDA REVIEW BY CHAIR**

**3. OPEN EXPRESSION**

This time is reserved for any member of the public to address the Committee on germane topics that are not directly part of the agenda. This includes requests for future Committee topics. Individuals are limited to three minutes.

**4. CONSENT ITEMS**

**a) Approval of Meeting Minutes for October 17, 2025 (action)**

The Committee will consider draft summary minutes prepared for the last meeting held on October 17, 2025. Staff recommends approval as presented. (Pages 5-12)

**b) Progress Report on 2025-2026 Workplan (information)**

The Committee will receive an update on the adopted workplan and activities related to the 30 special projects scheduled for 2025-2026. Information only. (Pages 13-18)

**c) Special Districts Advisory Committee Election Results (information)**

The Committee will receive results from the recent election to fill seven of the Committee's 15 seats. The newly elected members will serve four-year terms beginning January 1, 2026. This item is presented for information only. (Pages 19-22)

**5. BUSINESS ITEMS**

**a) LAFCO 201 Presentation: Beyond the Basics (information)**

The Committee will receive a presentation on existing and emerging interplay between state and local policies with respect to LAFCO's evolving oversight role of local agencies' jurisdictional boundaries and municipal service areas. No written materials.

Contact: Keene Simonds, Executive Officer

**b) Update on Development of Weighted Water Rate Comparators (discussion)**

The Committee will receive an update on the development of weighted water rate comparators and an associated draft report – or Water Rate Comparator Study – prepared by consultant Tom Kennedy (Kennedy Water Consulting, LLC). The draft report provides a high-level, comparative assessment of key water rate drivers and introduces easy-to-understand metrics to support more informed discussions of water rates in future Municipal Service Reviews (MSRs). This item is presented for discussion and feedback. (Pages 23-60)

Contact: Joelle Burila, Analyst + Tom Kennedy, LAFCO Consultant

**BUSINESS ITEMS CONTINUED ...**

**c) Workplan Update on Legislative Proposal | Implementing Report Recommendations from UC Berkeley to Expand LAFCOs' Effectiveness (discussion)**

The Committee will receive an update on a San Diego LAFCO workplan project related to potential future legislation addressing water and wastewater service delivery. The effort builds on recommendations from a University of California, Berkeley report and involves coordination with the report's authors and other stakeholders, including peer LAFCOs, to develop draft statutory amendments. Consensus has been reached on proposed bill language, with current efforts focused on identifying a legislative author and potential sponsorship. This item is presented for discussion and Committee feedback. (Pages 61-76)

Contact: Priscilla Mumpower, Assistant Executive Officer

**d) Special District Spotlight: Leucadia Wastewater District Highlights (information)**

The Committee will receive a brief presentation from Leucadia Wastewater District staff on recent and ongoing projects. This item provides an opportunity to highlight accomplishments and current initiatives as part of the Special District Spotlight feature. No written materials.

**e) Selection of Chair and Vice Chair (action)**

The Committee will consider appointing officers – Chair and Vice Chair – for 2026 per policy. No written materials.

**6. COMMITTEE MEMBER REPORTS**

**7. EXECUTIVE OFFICER REPORT**

**8. ADJOURNMENT**

Attest to Posting:



Erica Sellen  
Committee Secretary

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Any person with a disability under the Americans with Disabilities Act (ADA) may receive a copy of the agenda or a copy of all the documents constituting the agenda packet for a meeting upon request. Any person with a disability covered under the ADA may also request a disability-related modification or accommodation, including auxiliary aids or services, in order to participate in a public meeting.

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