



**San Diego County**  
**Local Agency Formation Commission**  
 Regional Service Planning | Subdivision of the State of California

**SAN DIEGO COUNTY**  
**LOCAL AGENCY FORMATION COMMISSION**

**REGULAR MEETING AGENDA**  
**Monday, March 2, 2026**

**Doors Open: 8:00 A.M.**  
**Meeting Starts: 8:15 A.M.**

**In-Person Participation**

County Administration Center  
 1600 Pacific Highway, Room 302  
 San Diego, California

**Video-Teleconference Participation**

<https://www.zoom.us/join>  
 Meeting ID 895 6767 7168 | Passcode 508649  
 (669) 900-9128

**Video Viewing Only**

@sandiegolafco9909

San Diego LAFCO		
Commissioner	Appointing Authority	Affiliation
Chair Kristi Becker	Cities Selection Committee	City of Solana Beach
Vice Chair Barry Willis	Independent Special Districts	Alpine Fire Protection
Paloma Aguirre	Board of Supervisors	County of San Diego
Joel Anderson	Board of Supervisors	County of San Diego
Brigette Browning	Commission	General Public
Jo MacKenzie	Independent Special Districts	Vista Irrigation
Stephen Whitburn	Mayor of the City of San Diego	City of San Diego
Dane White	Cities Selection Committee	City of Escondido
Alternate Eileen Delaney	Commission	General Public
Alternate David A. Drake	Independent Special Districts	Rincon del Diablo MWD
Alternate John McCann	Cities Selection Committee	City of Chula Vista
Alternate Monica Montgomery Steppe	Board of Supervisors	County of San Diego
Alternate Marni von Wilpert	Mayor of the City of San Diego	City of San Diego

**Participation Instructions:**

**In person attendance** by the public is welcomed. LAFCO meets in Room 302 in the County Administration Center (1600 Pacific Highway). Three-hour visitor parking is available using the Ash Street entrance. To provide comments on any item, please turn in a speakers slip to LAFCO staff before the item commences.

**Remote participation by video or telephone** is welcomed through Zoom by following these instructions.

Comments by Video	Comments by Telephone
1. Click or type the link found at the top of the agenda	1. Dial + 1-669-900-9128
2. Type the Meeting ID identified on the top of this agenda followed by the Passcode	2. Dial the Meeting ID identified at the top of the agenda followed by the Passcode
3. Click the raise hand icon	3. Dial *9 to raise your hand
4. LAFCO will announce your name as it appears when it is your turn to speak	4. LAFCO will call out the last 4 digits of your phone number when it is your turn to speak
5. Click the speaker icon to unmute to speak	5. Dial *6 to unmute yourself

All comments – whether provided in person or remotely (video and telephone) – are limited to three minutes for individuals and five minutes for agencies and community organizations. The Chair may adjust the time allowance as they deem appropriate in managing the Commission’s business.

**Remote participation by e-mail** is also welcomed by sending comments to Commission Clerk Erica Sellen at [erica.sellen@sdcounty.ca.gov](mailto:erica.sellen@sdcounty.ca.gov).

- All e-mails received before 3:00 P.M. one business day before the meeting will be forwarded to the Commission and posted online prior to the start of the meeting.
- All e-mails received after 3:00 P.M. one business day before the meeting and up until the conclusion of the item by the Commission will be noted for the record by LAFCO staff with a good-faith summary and subsequently posted online.

The Commission may proceed with the meeting, even where there is a disruption that prevents the Commission from broadcasting the meeting to members of the public or from receiving public comment from members of the public using a call-in option or internet-based service option, unless such disruption prevents a member of the Commission is participating under Government Code Section 54953, subdivision (e) or (f).

**Public Accommodations:**

**Assistance for the disabled** is available by contacting LAFCO staff prior to the meeting. To the extent possible, accommodation requests should be submitted at least 72 hours in advance.

**Spanish language translation services** are readily available at LAFCO meetings. Translation services covering other languages may be made available upon request at least 72 hours prior to the meeting.

**Contact Information:**

Erica Sellen  
Commission Clerk  
2550 Fifth Avenue, Suite 725  
San Diego, California 92103  
T: 619-321-3380  
F: 619-404-6508  
E: [erica.sellen@sdcounty.ca.gov](mailto:erica.sellen@sdcounty.ca.gov)

**1. 8:15 A.M. – CALL TO ORDER BY CHAIR**

- a) **Roll Call of Commissioners Present**
- b) **Pledge of Allegiance**

**2. STATEMENT (JUST CAUSE) AND/OR CONSIDERATION OF A REQUEST TO PARTICIPATE REMOTELY (EMERGENCY CIRCUMSTANCES) BY A COMMISSIONER, IF APPLICABLE.**

**3. AGENDA REVIEW**

The Executive Officer will summarize the agenda, advise on any requested changes, and disclose any supplemental communications received. The Chair will also consider requests from Commissioners to rearrange agenda items.

**4. PUBLIC EXPRESSION AND OPPORTUNITY FOR PUBLIC TO REQUEST DISCUSSION ON CONSENT ITEMS**

Opportunity for members of the public to speak on any subject matter within the Commission's growth management duties and interests that is not on the agenda. Speakers are limited to three minutes. This is also an opportunity to request discussion on a consent calendar item.

**5. CONSENT ITEMS**

All items calendared as consent are considered ministerial and subject to approval by a single motion. The Chair will consider requests by Commissioners to pull items for discussion.

**a) Approval of Meeting Minutes for February 2, 2026 (action)**

The Commission will consider action minutes from the February 2, 2026 meeting prepared by the Commission Clerk. Staff recommends approval as presented. (Pages 7-16)

**b) Commission Ratification | Recorded Payments for January 2026 (action)**

The Commission will review a report of all payments made and received for January 2026. Staff recommends ratifying payments as presented. (Pages 17-22)

**c) Proposed “Goodwin–Pine Valley Improvement Club Change of Organization” | Annexation to San Diego County Sanitation District (CO25-13) (action)**

The Commission will consider a change of organization proposal initiated by landowner petition to annex 0.7 acres of unincorporated territory in Pine Valley to the San Diego County Sanitation District. The affected territory is developed with an existing commercial facility – Pine Valley Clubhouse – and lies entirely within the County SD sphere of influence. The proposal fulfills a prior LAFCO condition authorizing a temporary outside wastewater service extension approved in July 2025 in response to a documented public health and safety threat posed by the septic system's proximity to a non-conforming well on-site. Annexation would replace the temporary service arrangement as the preferred alternative for permanent service. Staff recommends approval of the proposal as submitted, including waiver of protest proceedings and adoption of California Environmental Quality Act (CEQA) exemption findings under CEQA Guidelines Section 15320. (Pages 23-50)

**d) Report on Applicant Proposals (information)**

The Commission will receive a status report on active and anticipated applicant proposals. Information only. (Pages 51-62)

**CONSENT ITEMS CONTINUED...**

**e) Legislative Report (information)**

The Commission will receive an update on active legislation relevant to the agency's regulatory and planning responsibilities. Information only. (Pages 63-66)

**f) Approval of Multi-Year Independent Audit Contract, FY26 through FY29 (action)**

The Commission will consider approval of a four-year independent audit contract with Davis Farr, LLP (Irvine) to provide financial statement auditing services beginning with fiscal year 2025-2026 through 2028-2029. The recommendation follows a competitive request for proposals process conducted jointly by San Diego and three other LAFCOs (Los Angeles, Orange, and San Bernardino) through a newly formed partnership, Alliance of LAFCOs. It also satisfies a separate workplan project. Davis Farr was the top-ranked firm among three respondents based on an evaluation of cost, work plan, qualifications, and project schedule. The proposed first-year expense for San Diego totals \$12,350 with gradual yearly increases before reaching \$13,620 in the final year. Staff recommends approval of the independent audit expense with Davis Farr in the amount of \$12,350 to provide an audit report for 24-25. (Pages 67-184)

**6. PUBLIC HEARING ITEMS |**

**COMMISSIONER DISCLOSURE OF EX PARTE COMMUNICATIONS**

Public hearing items require expanded public notification per provisions in State law or have been voluntarily scheduled by the Executive Officer to ensure opportunity for public input. All public hearing items require verbal disclosures by Commissions regarding any material communications.

**a) Proposed Draft Workplan and Budget for 2026-2027 (action)**

The Commission will consider the Executive Officer's recommendations to approve a proposed draft workplan and budget for FY 2026–2027. Both items largely continue current priorities and funding levels with targeted enhancements. The draft workplan is anchored by several municipal service reviews, including the expected completion of studies covering wholesale water service providers, healthcare districts, and SANDAG. Staff will also continue advancing active reviews in the San Marcos, Vista, and Del Mar/Solana Beach regions as well as the San Diego Unified Port District. The total budget – combining operating and non-operating units – is proposed to decrease (8.2%) to \$2.904 million in balanced expenses and revenues, largely attributable to the winddown of grant activities. The operating budget is set to increase 3.4% – or \$90,379 – primarily driven by the addition of a ninth full-time position (Analyst I) with costs partially offset through reduced consultant usage. A preapproved cost-of-living adjustment has also been budgeted. Agency apportionments, however, are proposed to increase 18.7% – or \$407,580 – over the current fiscal year, exceeding the growth in operating expenses and entirely attributable to eliminating reserves as offsetting revenues. Staff recommends adoption of a resolution approving both items with any desired changes. Approval will initiate a public review period with final versions returning for Commission consideration in May. (Pages 185-196)

## **PUBLIC HEARING ITEMS CONTINUED...**

**b) REQUEST TO CONTINUE TO APRIL 6, 2026 |  
Draft Municipal Service Review on City of Carlsbad**

The Commission will consider a request to continue this item to its April 6, 2026 meeting. This item involves a noticed public hearing for San Diego LAFCO to consider a draft municipal service review covering the City of Carlsbad. Staff recommends the Commission open the hearing, receive any public testimony, and continue the matter to the next regular meeting on April 6, 2026. The continuance will allow the City additional time to review the draft, which has been substantively updated by LAFCO staff to address comments received during the 60-day administrative review period. (Pages 197-198)

## **7. BUSINESS CALENDAR**

Business items involve regulatory, planning, or other items that do not require a noticed hearing.

**a) Progress Report on 2025-2026 Workplan (discussion)**

The Commission will receive a quarterly update on the current fiscal year workplan and related staff activities. The item has been elevated to the business calendar at the suggestion of the Chair to provide greater visibility into workplan status, with particular focus on high-priority projects, as part of a new quarterly review practice. This item is for discussion only, with the opportunity for the Commission to identify potential amendments for consideration at a future meeting. (Pages 199-204)

**b) Development of Weighted Water Rate Comparisons |  
Presentation of Draft Report by Kennedy Water Consulting, LLC (discussion)**

The Commission will receive an update on the development of water rate comparators underway by the Special Districts Advisory Committee with the assistance of Kennedy Water Consulting, LLC and support from LAFCO staff. The report's intended use is as a diagnostic tool in future municipal service reviews. The update is provided consistent with an earlier request by Commissioner MacKenzie to review the work with an opportunity for the Commission to provide feedback. (Pages 205-242)

**c) Request to Authorize the Cities Advisory Committee to Conduct Meetings Remotely and Related Findings (action)**

The Commission will consider authorizing its Cities Advisory Committee (CAC) to conduct meetings remotely in accordance with Senate Bill No. 707 ("SB 707") and Government Code Section 54953.8.6. Effective January 1, 2026, SB 707 permits a governing legislative body to authorize an eligible subsidiary advisory body to meet via teleconference under specified conditions. The CAC qualifies as an eligible advisory body under State law and authorization of remote meetings requires the Commission to adopt prescribed findings, including designation of a primary physical meeting location for purposes of public access and agenda posting. This item is presented for Commission consideration and action. Staff recommend approval of the requested authorization and adoption of the required findings. (Pages 243-252)

**BUSINESS ITEMS CONTINUED...**

**d) Adoption of a Formal Parliamentary Procedure and Amendment to Article II (Meetings) of the Commission's Rules (action)**

The Commission will consider adopting a formal parliamentary procedure and amending Article II (Meetings) of the Commission's Rules to explicitly identify the procedural authority governing the conduct of Commission meetings. The Commission may consider adopting either Rosenberg's Rules of Order or Robert's Rules of Order. Historically, the Commission has operated under Rosenberg's Rules of Order as a matter of practice; however, the Commission's current Rules do not expressly designate a parliamentary authority. Deputy Commission Counsel, Aleks Giragosian, will provide a brief verbal presentation outlining key distinctions between the two frameworks for Commission consideration. Staff recommend the Commission consider both options and take action to adopt a formal parliamentary procedure, with a corresponding amendment to Article II (Meetings) to reflect the Commission's selected authority. (Pages 253-274)

**8. EXECUTIVE OFFICER REPORT**

**9. COMMISSIONER ANNOUNCEMENTS & REQUESTS FOR FUTURE ITEMS**

**10. ADJOURNMENT**

Attest to Posting:

Erica Sellen  
Commission Clerk