



# San Diego County Local Agency Formation Commission

Regional Service Planning | Subdivision of the State of California

## SPECIAL MEETING AGENDA SPECIAL DISTRICTS ADVISORY COMMITTEE

Friday, April 17, 2026  
10:00 A.M. to 12:00 P.M.

### **In-Person Participation**

Fallbrook Public Utility District Boardroom  
990 E Mission Road  
Fallbrook, California 92028

Chair Kimberly Thorner  
Vice Chair Jack Bebee

Ann Baldrige  
RCD of Greater SDC

James Gordon  
Deer Springs FPD

Hector Martinez  
South Bay Water

Joel Scalzitti  
Helix WD

Jack Bebee  
Fallbrook PUD

Tracy Largent  
Port of San Diego

Rachel Mason  
Fallbrook Regional HD

Mike Sims  
Bonita-Sunnyside FPD

Paul Bushee  
Leucadia WWD

Albert Lau  
Santa Fe ID

Dave McQuead  
Rancho Santa Fe FPD

Kimberly Thorner  
Olivenhain MWD

Jeff Egkan  
North County FPD

Lindsay Leahy  
Valley Center MWD

Marty Miller  
Vista ID

**The Special Districts Advisory Committee is responsible for helping to inform the Commission on all germane items relating to San Diego LAFCO's regulatory and planning responsibilities affecting special districts.**

The Committee will hold the April 17, 2026 meeting in person at the Fallbrook Public Utility District, 990 E Mission Road, Fallbrook, California 92028. In person attendance by the public is welcomed. The public may also watch, listen, and otherwise participate in the meeting remotely by any of the following options.

1. The public may watch and listen to the meeting live on YouTube using the link provided on our website homepage ([www.sdlafco.org](http://www.sdlafco.org)).
2. The public may watch, listen, and participate in the meeting by Zoom (<https://zoom.us/>) or by telephone at (669) 900-9128 using Meeting/Webinar ID: 895 6767 7168 and Passcode 508649. Please use the "raise your hand" function in Zoom or push \*9 by telephone if/when you wish to speak. Then wait until your name is called before speaking.
  - a) The public may provide eComments on any item by emailing [erica.sellen@sdcounty.ca.gov](mailto:erica.sellen@sdcounty.ca.gov)
    - eComments received before 4:00 P.M. on Thursday, April 16, 2026, will be forwarded to the Committee and posted online before the meeting. They will also be referenced during the meeting.
    - eComments received during the meeting and before the subject item is concluded will be referenced and later posted online.

The Committee may proceed with the meeting, even where there is a disruption that prevents the Committee from broadcasting the meeting to members of the public or from receiving public comment from members of the public using a call-in option or internet-based service option, unless such disruption prevents a member of the Committee is participating under Government Code Section 54953, subdivision (e) or (f).

**1. 10:00 A.M. – CALL TO ORDER BY CHAIR**

- a) Welcoming Comments
- b) Roll Call
- c) Pledge Of Allegiance

**2. AGENDA REVIEW BY CHAIR**

**3. OPEN EXPRESSION**

This time is reserved for any member of the public to address the Committee on germane topics that are not directly part of the agenda. This includes requests for future Committee topics. Individuals are limited to three minutes.

**4. CONSENT ITEMS**

**a) Approval of Meeting Minutes for January 16, 2026 (action)**

The Committee will consider draft summary minutes prepared for the last meeting held on January 16, 2026. Staff recommends approval as presented. (Pages 5-10)

**b) Progress Report on 2025-2026 Workplan (information)**

The Committee will receive an update on the adopted workplan and activities related to the 30 special projects scheduled for 2025-2026. Information only. (Pages 11-16)

**c) Legislative Report (information)**

The Committee will receive a legislative update on existing and anticipated bills affecting LAFCO operations, both directly and indirectly, as part of the second-year legislative session. This item is for information only. (Pages 17-20)

**5. BUSINESS ITEMS**

**a) Adopted Draft Workplan and Budget for 2026-2027 (discussion + possible action)**

The Committee will review a draft workplan and budget for 2026-2027, which were tentatively adopted by the Commission at its March 2, 2026 meeting. Both items continue current priorities and funding levels with targeted enhancements. The draft workplan largely rolls forward the existing special project commitments from this fiscal year that are expected to remain active past July 1st, anchored by continuing high-priority municipal service reviews involving wholesale water service providers, healthcare districts, and SANDAG. The total budget – combining operating and non-operating units – is proposed to decrease overall by (8.2%) to \$2.904 million in balanced expenses and revenues, largely attributable to the winddown of grant activities. The operating budget is set to increase 3.4% – or \$90,379 – primarily driven by the addition of a ninth full-time position (Analyst I) and a preapproved cost-of-living adjustment, with costs partially offset through reduced consultant usage. Agency apportionments, however, are proposed to increase 18.7% – or \$407,580 – over the current fiscal year, exceeding the growth in operating expenses and entirely attributable to eliminating reserves as offsetting revenues. The item is for Committee review and feedback with the opportunity to forward specific recommendations for consideration ahead of final Commission action in May. (Pages 21-28)

Contact: Keene Simonds, Executive Officer

**BUSINESS ITEMS CONTINUED ...**

**b) Draft Municipal Service Review on Carlsbad-Encinitas Region (Part I):  
City of Carlsbad and Carlsbad Municipal Water District (discussion)**

The Special Districts Advisory Committee (Committee) will receive a draft municipal service review covering two agencies within the Carlsbad subregion: the City of Carlsbad and Carlsbad Municipal Water District (MWD). The draft report represents Part I of a broader regional municipal service review encompassing the Carlsbad-Encinitas region and is being advanced as part of the Commission’s adopted workplan. The draft report evaluates the availability, need, and adequacy of key public services supporting the subregion’s growth and development and includes determinations required by statute to inform future LAFCO actions, including sphere of influence updates and potential boundary changes.

At its April 6, 2026 meeting, the Commission reviewed the draft report, provided feedback to staff, and agreed the scope and content met expectations at this stage, authorizing staff to proceed with initiating a 45-day public review and comment period. The item is being presented for discussion with an opportunity for the Committee to provide feedback as well as formal comments and recommendations. Given the Committee’s composition, the presentation will focus on the Carlsbad MWD. (Pages 29-246)

Contact: Michaela Peters, Analyst II  
Adam Wilson, LAFCO Consultant

**c) Special District Spotlight: Fallbrook Public Utility District Highlights (information)**

The Committee will receive a brief presentation from Fallbrook Public Utility District staff on recent and ongoing projects. This item provides an opportunity to highlight accomplishments and current initiatives as part of the Special District Spotlight feature. No written materials.

**6. COMMENDATION FOR COMMITTEE MEMBERS MARK ROBAK AND MIKE SIMS**

The Committee will recognize Mark Robak (Otay Water District) and Mike Sims (Bonita-Sunnyside Fire Protection District) for their service as members of the Special Districts Advisory Committee.

**7. COMMITTEE MEMBER REPORTS**

**8. EXECUTIVE OFFICER REPORT**

**9. ADJOURNMENT**

Attest to Posting:



Aiden Velasquez  
Communications Associate

---

Any person with a disability under the Americans with Disabilities Act (ADA) may receive a copy of the agenda or a copy of all the documents constituting the agenda packet for a meeting upon request. Any person with a disability covered under the ADA may also request a disability-related modification or accommodation, including auxiliary aids or services, in order to participate in a public meeting.

---

**Blank for Photocopying**